

USAID Privatization Implementation Project

1, Latin America St., Garden City

Cairo, Egypt

Tel. 2.02.795.3202 Fax 2.02.794.1800 e-mail info@pwcpip.com

USAID/PRICEWATERHOUSECOOPERS EGYPT PRIVATIZATION IMPLEMENTATION PROJECT

Contract PCE-I-00-98-00017-00, Task Order #821, Effective Date July 1, 2000

QUARTERLY REPORT TO USAID FOR THE FIRST QUARTER OF 2001 30 APRIL 2001

QUARTERLY REPORT TO USAID FOR THE FIRST QUARTER OF 2001

TABLE OF CONTENTS

- 1. EXECUTIVE SUMMARY
- 2. Transactions in Progress
- 3. Deliverables Completed during 1ST Quarter 2001
- 4. Marketing and Investor Outreach
- 5. ASSESSMENTS AND DIAGNOSTICS
- 6. STRATEGIC POLICY ISSUES AND PROPOSALS
- 7. PROGRESS VERSUS BENCHMARKS
- 8. PIP TEAM AND ASSIGNMENTS

1. EXECUTIVE SUMMARY

<u>Preparation of Companies for Tender</u>

The USAID/PricewaterhouseCoopers (PwC) Privatization Implementation Project (the "PIP") will have prepared by mid-year about 50 public enterprises and joint ventures (including four joint venture banks) for sale via tender to strategic investors. We will have conducted several domestic and international road shows contacting hundreds of possible and dozens of serious potential international strategic investors. And we will have advised and assisted the Holding Company managements and the major Joint Venture public sector shareholders to accelerate the pre-tender preparation process.

Work with Potential International Investors

Through the PwC regional and international network of offices and industry specialists and other financial intermediaries, we have identified and introduced a number of major multinational companies to specific privatization investment opportunities. We are (confidentially) working directly - or indirectly through intermediaries - with such companies as Regent/Radisson Hotels, Norsk Hydro, Hilton Hotels International, Galleries Lafayette, French Lines, Orient Express Hotels, Americana Foods, Shoprite, P&O Nedlloyd, ECT, and major investor groups and individuals from the Gulf and Egypt to promote their participation in tenders for hotel properties, fertilizer plants, department store chains, container handling terminals, construction companies, glass manufacturers, prime real estate development properties, shipyards, and JV banks.

A number of the companies we are assisting are attracting serious investor interest and are in the tender or pre-tender investor due diligence stages including Misr Hotels (Nile Hilton), Omar Effendi (the largest dept store chain in Egypt), Delta Fertilizers, Red Sea Contracting, the food outlet chain of stores, several other hotel properties including Shepheard's Hotel, Amoun Island hotel, and the floating hotels, Al Nasr Glass & Crystal, the container handling terminals, Misr America International Bank, and Egyptian Glass Company.

First Quarter 2001 Tasks

Despite the fact that the GOE has not concluded any significant transactions for more than a year, (i.e., before the PIP project started), we are optimistic that several of the companies mentioned above will be offered for sale before the end of the Second Quarter 2001.

- ➤ PIP is currently preparing for privatization nearly 30% of the Ministry of Public Enterprise's Law 203 portfolio (51 of 190 enterprises and assets). During this quarter, PIP provided valuation advisory support, helped to identify and select appropriate sales methods, delivered strategic advice on packaging and structuring the transactions, and promoted the enterprises to potential "anchor" (strategic) investors.
- ➤ PIP is currently preparing for privatization nearly 25% of the Ministry of Economy's portfolio of majority publicly owned Joint Ventures (32 of 143 JVs in which the state owns 50%+ of shares).
- > Serious investors likely to participate in the anchor/strategic investor tenders to be conducted for public enterprises and JVs have been identified for 20 such enterprises.
- ➤ 32 Company Profiles for distribution to potential investors have been completed. These are marketing and promotional materials and serve as the basis for Information Memoranda to be sold to tender participants by the Holding Companies. Information Memoranda for such priority enterprises as Misr Hotels, Delta Fertilizers, Red Sea Contracting, Al Nasr Glass & Crystal, and Omar Effendi were completed, approved by the Holding Companies, printed, and offered for sale to potential bidders by the Holding Companies.

Obstacles

The biggest problems facing Egypt's Privatization Program and the USAID Privatization Implementation Project are:

Lack of Investors

- Many, if not most, potential local investors have liquidity problems and are only interested in investing if the price is @ market and if financing installment payment terms are offered.
 Potential international investors are limited in number and can only be attracted through
- Potential international investors are limited in number and can only be attracted through aggressive, one-on-one, transparent (full financial and operational disclosure) international marketing directly to investors.
- The GOE does not have the resources or experience to undertake such investor outreach.
- Thus, the USAID PIP team has been working to identify and directly engage potential international investors over the past four months, serving as an intermediary to bring sellers and buyers together.
- We have also sought to reach potential investors through investment banking intermediaries. However, most international investment banks are not interested in such - relatively - small transactions. And local investment banks are too skeptical of the privatization program (and of the likelihood of ever earning success fees) to show any real interest in representing either sellers or potential investors.

Sellers' versus Buyers' Expectations

- The GOE's valuations/expectations of sales proceeds for each SOE on offer are often too high versus the maximum price which potential investors are willing to pay.
- The Central Audit Agency no longer has the final say on valuations. Its role is now limited to recommending a value for each company prior to tender.
- The question which remains to be answered is the willingness of the Ministerial Privatization Committee and the Holding Companies (for public enterprises) and the large public sector shareholders (in joint venture companies and banks) to actually accept sales prices which are significantly below the CAA's recommendations.

Lack of Process

Is the GOE over the longer term – through the MPE and the MOEFT – willing to implement a "Pipeline Management" process and procedures for conducting streamlined, standardized, transparent, and centralized decision-making for the privatization of Public Enterprises and Joint Venture Companies? This is especially a strategic issue for the Joint Ventures under the MOEFT for which a comprehensive strategy and privatization procedures have yet to be articulated by the GOE through the MOEFT.

Risk of Failure

Outstanding Technical Team

We have organized an outstanding investment banking team of Egyptian and expatriate consultants to advise and assist the GOE through the Ministry of Public Enterprise and the Ministry of Economy and Foreign Trade. We believe that the GOE could find few if any more qualified international consulting teams than the team organized under the USAID/PwC project. The problem is <u>not</u> with the quality of the technical assistance being provided by the PwC team. But rather with our lack of the means to institute real, major change in the privatization program's strategy and procedures for implementation.

But Results for 2000 Do Not Inspire Confidence in GOE's Political Will

Since July 2000, not a single Law 203 Public Enterprise or Joint Venture Company assigned to the PIP has been privatized. And the year 2000 as a whole was dismal for Egypt's privatization program in terms of real results with only a handful of strategic sales concluded.

As the results of the privatization program for the year 2000 and for 2001 to date are unsatisfactory, it is very optimistic to believe (as we do!) that the results will suddenly turn positive during the second or third quarters of 2001. The obstacles which slowed privatization during 2000 remain in 2001.

New Strategic Initiatives

It is apparent that most potential Egyptian strategic investors, many regional and international potential strategic investors, the domestic and international investment banking industry, and the domestic and international business media have become very skeptical regarding the commitment of the GOE to its privatization program. This skepticism – based on the poor results of the past year – can only be overcome through the implementation of new strategic initiatives and aggressive efforts to conclude major strategic sales this year.

Consequently, the PIP project suggests the GOE consider four major new strategic initiatives to accelerate the privatization program and restore investor confidence in Egypt:

- 1. Encourage the Ministerial Privatization Committee to play a leadership role in pro-actively establishing privatization strategy and policy (beyond its role of approving/disapproving individual transactions);
- 2. Apply market-based valuation methodologies while eliminating the CAA "floor" price;
- 3. Adopt and enforce step-by-step privatization procedures for Law 203 and JV companies through the MPE and the MOEFT;
- 4. Establish a regular privatization forum to address privatization issues at the Ministerial level for the MPE, MOEFT, USAID, and the PIP.

2. TRANSACTIONS IN PROGRESS

LAW 203 PUBLIC ENTERPRISE TRANSACTIONS

- 1. **Omar Effendi**. PIP has devoted hundreds of hours to preparing and promoting this company, which we view as a test case for Egypt's commitment to privatization. In January, PIP published a company profile and began to promote the company through the PwC international network (including the retail industry group in London). The Trade Holding Company (HC) published a tender announcement on January 28 and set the closing date for April 15. This date might be extended because the HC has received several requests from investors for more time to complete due diligence. At PIP's recommendation, the HC hired an investment promoter (they selected Fleming-CIIC) to market the company locally and internationally. The HC also hired an independent contractor to conduct the valuation, but unfortunately the report contained errors (e.g., the report did not calculate the terminal value of company and as a result, the valuation was too low). The Central Audit Agency (CAA) increased the valuation reserve price as a result. PIP is now advising the Trade HC on a compromise valuation that is well supported, realistic and market-based. Eleven investors have purchased the information memorandum prepared by PIP. Four of these have hired local financial institutions to represent them in the transaction. Potential investors include ShopRite (South Africa), Al Ahram Beverages (Egypt), Olympic Group for Investments (Egypt), and Gallerie Lafayette (France).
- 2. Al Nasr Glass & Crystal. The Metallurgical Industries Holding Company announced on April 1, 2001, that it is offering for sale to anchor investor(s) 90% of the shares of Al Nasr Glass and Crystal Company -- or any of its three independent business units (as detailed in the published bidding documents). For Al Nasr Glass & Crystal, PIP completed a DCF valuation, a fixed asset valuation review, limited sellers' due diligence, sales strategy recommendations, a company profile, the information memorandum, bid documents, the tender announcement, and advertisements in the Middle East Economic Digest and the World Bank's privatizationlink website. The company is Egypt's largest public sector company producing customized glass products such as bottles, containers, medical ampoules, tableware and patterned glass. At least six investors have expressed interest in buying one or more of the three independent business units of the company. To date, three investors have purchased the information memorandum. The deadline for submitting bids is July 1, 2001.
- 3. Red Sea Contracting. In December 2000, PIP published a company profile for this small construction company. The tender was announced on January 6, 2001, and a deadline for the submission of bids was set for February 20, 2001. The Holding Company (HC) did the valuation itself (fixed asset valuation only; no discounted cash flow) and the CAA approved the valuation. The HC did not set up a data room or hire an investment bank/investment promoter. Three potential investors purchased information memoranda prepared by PIP (in both Arabic and English). The interested buyers included two Egyptian firms and one from Saudi Arabia. The HC received a letter of guarantee from one potential buyer, but received The HC explained the lack of bids by arguing that the affiliated company was uncooperative with investors. In addition, the approved value was higher than the buyers were willing to pay. Because no bids were received, the tender closing date was extended. Fortunately, two additional investors have since expressed interest. One is from the Gulf and has already presented a letter of intent for both Red Sea Construction and Mokhtar Ibrahim construction company. The other investor is an Egyptian construction firm. The Construction HC is prepared to offer Mokhtar Ibrahim as soon as the tender for Red Sea Contracting is completed.
- 4. **Misr Hotels** (Nile Hilton and Hilton Dahab). PIP has been working to promote and market this company since November 2000. Most recently, at the Holding Company's request, we updated the information memorandum and bid documents and advised the HC on a sales strategy (i.e., flexibility and willingness to offer each asset for sale separately). PIP has promoted the company through its international network and received several preliminary

expressions of interest from international hotel management chains/hotel investors. The tender will be launched on 30 April 2001.

As reported in Alam Al Youm (19 March 2001),

"Hilton International, through PricewaterhouseCoopers, expressed an interest in buying the Nile Hilton Hotel owned by Misr Hotels Company. A source close to the deal stated that Hilton International expressed interest because of the importance the Nile Hilton represents to the parent company and to increase its investment in the Egyptian tourism industry. However, they are not willing to buy the other hotel owned by the same company, Hilton Dahab. If the Ministry of Public Enterprise and the Holding Company for Tourism and Cinema agree to sell the Nile Hilton separately, Hilton International will present an official bid.

"The Minister of Public Enterprise, Mr. Mokhtar Khatab, yesterday confirmed that if there is a serious investor willing to submit a bid, the MPE would consider selling the Nile Hilton separately, provided that the General Assembly of the Holding Company approves this approach."

- 5. Floating Hotels. Six floating hotels were offered together for sale in December 2000. EGOTH did not request direct PIP assistance to prepare or market these hotel assets. Consequently, PIP did not draft a company profile or an information memorandum. PIP did, however, promote the floating hotels at international conferences in Barcelona and London and received informal expressions of interest, which we communicated to EGOTH. EGOTH received one bid and a corresponding letter of guarantee, but the bid was too low (below the CAA reserve price). EGOTH attempted to negotiate with the investor, but negotiations were unsuccessful. During the negotiations, EGOTH received informal inquiries from other interested buyers and decided to end negotiations and re-offer the floating hotels at a later date. All six floating hotels were offered at the same time, although buyers could bid on one hotel or several. EGOTH will re-offer the floating hotels during the Second Quarter 2001, but will not revise the valuation. EGOTH has now asked PIP to help with promotion and we have already completed company profiles for each of the six floating hotels and identified potential investors.
- 6. Shepheard's Hotel. At the February meeting of the Egyptian-British Chamber of Commerce in London, PIP made contact with two international hotel operators and facilitated a subsequent visit to Cairo specifically to inspect the Shepheard's Hotel. We arranged meetings with the Holding Company and hotel management and accompanied the investors on a site inspection of the hotel premises. We helped the seller set up a temporary data room at the HC and prepared detailed written responses to the questions posed by the investors. The MPE has publicly expressed its desire to sell the hotel during the Second Quarter 2001.
- 7. In February, PIP attended a large international investment conference for the fertilizers sector in Cairo. We distributed company profiles for **Delta Fertilizers**, **Abu Zabaal Fertilizers**, **and Al Nasr Fertilizers** and met investors interested in Abu Zabaal and Delta Fertilizers. The Embassy of India also requested our company profiles and Indian investors have announced plans to invest up to \$300 million in phosphate and ammonia production in Egypt over the next five years. Tenders for Delta and Al Nasr are expected to be announced in the Second Quarter 2001.
- 8. PIP continued this Quarter to promote the **Damietta and Port Said container handling companies**, which are among the GOE's most attractive and profitable enterprises. We have met with several major international shipping companies that have expressed interest in the container handling companies, including P&O/Nedlloyd (The Netherlands), CMA (France), Maersk Sealand (Denmark), and American Stevedoring Company (USA). The last two companies have already invested in BOOT projects in the Suez Canal and the Red Sea respectively. Unfortunately, serious political and legal obstacles remain that will delay transactions in this sector for the foreseeable future. We suggested various privatization strategies to the Ministry of Public Enterprise (MPE) and the Maritime HC, discussed the

implications of each, summarized the terms and conditions of international "best practices" container handling concession agreements and presented our findings and recommendations to the GOE. However, several issues need to be resolved by the GOE before a transaction can occur, including:

- The Holding Company owns a minority stake in the container handling companies. Will the other public sector shareholders agree to a concession (with full management control) to a foreign operator?
- What would be the role of the existing state-owned container handling company should the GOE grant a concession to a foreign operator?
- Can the Port Authority grant a concession to two companies to operate at the same terminal (one public enterprise, one foreign operator)?
- 9. PIP met with Food HC representatives twice this quarter, after numerous previous requests to provide assistance were rebuffed. We offered to help promote and market EDFINA, Bisco Misr, and the Starch and Yeast company in which investors such as Kraft Foods have expressed interest but the HC instead asked us to assist with the preparation of less-attractive companies such as Egyptian Fish Marketing, Misr Dairy Products, and two food retail outlet chains. International investors such as ShopRite (South Africa) may be interested in the latter and we are actively pursuing that opportunity.

JOINT VENTURE COMPANY AND BANK TRANSACTIONS

- 10. Misr America International Bank. MAIB was offered for sale in 1999. Two bids were received - from the National Bank of Kuwait and Credit Agricole (Standard Chartered Bank and the United Bank of Egypt had prepared to submit bids but later withdrew). A valuation was done but it has since expired and needs to be reviewed and updated. The bidders were allowed to review the loan portfolio with the names of clients deleted. The bidders subsequently attached conditions and disclaimers to their offers, which displeased Banque du Caire, the principal owner, and the Central Bank of Egypt, which must approve the transaction. After several months, negotiations with the National Bank of Kuwait broke down and Banque du Caire turned to the second-highest bid, from Credit Agricole. The Ministerial Privatization Committee refused to sell to Credit Agricole because the valuation was based on financials that were more than one year old. PIP was asked to help with a valuation review (of publicly available financial information). Banque du Caire did not originally hire an investment promoter and does not plan to do so this time. Banque du Caire expects that one or more of the first round international bank bidders will participate in the new tender, estimated to take place during the Second Quarter 2001. N.B. A number of private banks are now up for sale, which may pull potential investors away from MAIB. On March 22, PIP proposed a detailed scope of work to Banque du Caire to assist with the privatization of MAIB. We offered to prepare a company profile, assist in the preparation of a valuation, conduct investor outreach, draft an information memorandum, set up a data room, conduct a pre-tender investor conference, and facilitate investor due diligence activities. Banque du Caire has yet to respond to our offer for assistance. In the meantime, we are completed an updated valuation of MAIB.
- 11. **Cairo Far East Bank**. PIP has had extensive discussions on valuation, packaging, and promotion with both the public sector (Banque du Caire, et. al.) and private shareholders (the Korean Exchange Bank, et. al). The ownership structure of the bank is as follows:

Al Chark Insurance 20%
Banque Du Caire 20%
Egyptian Investors 11%
Korean Exchange Bank 49%

We are currently completing an in-house valuation using our bank valuation model. The valuation will be based on publicly available audited financial statements. PIP is also preparing a company profile for marketing purposes. The bank is small and profitable, with a

manageable ratio of suspect/bad loans and it should be of interest to international and regional banks looking to enter the Egyptian market. Both the public sector and Korean shareholders have expressed a willingness to sell their shares in tandem to a private investor.

- 12. **EI Togarioun Bank**. PIP representatives and senior officials of Banque Misr (the public sector shareholder representative) met with the Chairman and the General Manager of El Tougarioun Bank on 11 April. Bank management provided us with the 1999 financials and will provide us with the 2000 audited financials following their approved by the General Shareholders Meeting to be held in late April. El Tougarioun Bank continues to allocate all earnings to cover write-offs of the huge investment portfolio losses suffered by the bank in 1987. Although our detailed assessment has only just begun, it is very likely that the non-performing/insolvent investment portfolio will require that one or more steps will need to be undertaken by the public shareholders: transfer to and write-off of the non-performing portfolio by Banque Misr, a capital injection by Banque Misr to cover full write-off by El Tougarioun, merger of El Tougarioun into Banque Misr, sale of El Tougarioun's viable assets (loan and investment portfolio) and liabilities (deposits) to other banks and liquidation of the bank.
- 13. Egyptian Glass Company. PIP has prepared a valuation and profile for this joint venture company, which has attracted interest from local and international investors, including the current private sector partner (the largest glass manufacturer in the world) and the largest privately owned sheet glass company in the United States. The MOEFT understands that private investors are interested in buying the company and has helped to facilitate a transaction by assigning the National Bank of Egypt as the primary GOE representative. PIP is active in promoting and marketing the company and expects a tender to be announced during the Second Quarter 2001.
- 14. Among the most attractive JV companies assigned to PIP are the various hotel, tourism and real estate companies. For example, the National Housing for Professional Syndicates owns a five-star hotel in Heliopolis managed by Le Meridien. The hotel features a prime location (near the airport), high occupancy rates (it is the hotel of choice for the Arab League and visiting diplomatic delegations), and modern facilities. PIP has prepared a company profile and held preliminary discussions with potential investors. In addition, PIP has conducted valuations and prepared company profiles for Rowad Tourism, Misr Sinai, and Misr Aswan Travel. Each of these companies owns a myriad of different properties and assets, including hotels, tourism "villages", and transportation vehicles.

During the first quarter, the PIP team held a number of meetings with the Privatization Unit of the Office of the Minister of Economy and Foreign Trade as well as with Dr. Moheildin, senior advisor to the Minister. We sought to promote agreement by the Ministry on a strategy for the USAID/PIP team's technical assistance — beyond our work on the first tranche of companies assigned to the PIP. The Ministry has agreed in principle to the following strategic initiatives:

- Interest in our proposed JV Investment Fund Model (and other new, alternative mechanisms) to accelerate JV privatization through a market based, portfolio of JV company shares managed by professional fund managers (i.e., transfer of the management of the JV stakes from the public sector shareholders primarily state-owned banks and insurance companies to independent professionals tasked and rewarded with selling the stakes based on market conditions and capital gains opportunities).
- Agreement to allow the PIP team to review the entire JV portfolio database in order to "tier" JVs into priority, mediocre, and unattractive categories in order to prioritize our TA with the priority being JV banks and large, majority state owned, profitable JVs. And in order to draft strategic recommendations to the MOEFT for privatization/partial divestiture of the universe of 500+ JV stakes.

- "Rapid" review and recommendations for restructuring and liquidation by PIP for non-viable JVs.
- ➤ For JV banks, MOEFT wants "A to Z" investment banking assistance including diagnostics, valuations, legal and financial due diligence, company profiles/info memos, marketing, tender procedures, negotiations with bidders, et al.

SALES PREPARATION PIPELINE REPORT

PIP Law 203 Pipeline Report

No.	Affiliate Company	Transaction	Investor Interest	Info Memo approved	Bids eval, HC approval	MPC Approval	Transaction Date (est.)
1.	Abu Zabaal Fertilizers	Anchor investor	local, regional, European				August 2001
2.	Delta Fertilizers	Anchor investor	local, regional, European	03/28/2001	May 2001	June 2001	July 2001
3.	Al Nasr Fertilizers	Anchor investor	local, regional, European				September 2001
4.	Mokhtar Ibrahim	Anchor investor	local	April 2001	May 2001	June 2001	July 2001
5.	Red Sea Contracting	Anchor investor	local	01/15/2001	28-Feb-01	15-Mar-01	May 2001
6.	Al Nasr Forging	Liquidation	NA				
7.	Naroubin	Liquidation	NA				
8.	NEEASAE	Anchor investor	local				
9.	EDFINA	Anchor investor	local, regional, int'l	Feb 2001	April 2001	May 2001	June 2001
10.	Amoun Aswan	Anchor investor	Local, European				July 2001
11.	Anni - floating hotel	Anchor investor	Local, European	NA	March 2001		June 2001
12.	Aswan Oberoi	Anchor investor	Local, regional, European	April 2001	May 2001	June 2001	July 2001
13.	Atoun - floating hotel	Anchor investor	Local, European	NA	March 2001		June 2001
14.	Cleopatra hotel	Anchor investor	Local				
15.	El Alfanteen - Land	Anchor investor		NA			
16.	Hotob - floating hotel	Anchor investor	Local, European	NA	March 2001		June 2001
17.	Isis - floating hotel	Anchor investor	Local, European	NA	March 2001		June 2001
18.	Mena House - Land	Anchor investor		NA			
19.	Mercure Etab	Anchor investor	Local, regional, European				
20.	Mercure Inn Coralia	Anchor investor	Local, regional, European				
21.	Misr Hotels	Anchor investor		March 2001	April 2001	May 2001	June 2001
22.	Oberoi Arish	Anchor investor					
23.	Osiris - floating	Anchor investor	Local, European	NA	March 2001		June 2001

No.	Affiliate	Transaction	Investor Interest	Info Memo	,	MPC	Transaction
	Company			approved	HC approval	Approval	Date (est.)
	hotel						
24.	Shepheard Hotel	Anchor investor	regional, European, international	March 2001	April 2001	May 2001	June 2001
25.	Soultana Malak - Land	Anchor investor		NA			
26.	Thomas Cook – Land	Anchor investor	local	NA			
27.	Tut - floating hotel	Anchor investor	Local, European	NA	March 2001		June 2001
28.	Al Nasr Glass & Crystal	Restruct / asset sale	local, regional	Jan 2001	May 2001	June 2001	July 2001
29.	Alex Cooling	Anchor investor or ESA sale	local	Feb 2001	April 2001	May 2001	June 2001
30.	Helwan Cement	Anchor investor	local, international	April 2001	April 2001	May 2001	June 2001
31.	Omar Effendi	Anchor investor	local, regional	Jan 2001	May 2001	May 2001	June 2001
32.	Hannaux	Anchor investor	local, regional	April 2001	May 2001	June 2001	July 2001
33.	Sednawi	Anchor investor	local, regional				August 2001
34.	Damietta Spinning & Weaving	Restruct/lease	local, international				
35.	Delta S&W	Restruct/lease	local, international				
36.	STIA	Restruct/lease	local, international				
37.	El-Siouf S&W	Restruct/lease	local, international				
38.	Alexandria Container Co.	30-year concession					
39.	Alexandria Shipyards	Restruct / Mgmt Contract	Europe, international				
40.	Damietta Container Co.	30-year concession	Europe, international				
41.	Egyptian Warehouses	ESA sale	local	April 2001	May 2001	June 2001	July 2001
42.		30-year concession	Europe, international				

PIP Joint Venture Pipeline Report

No.	GOE Rep.	Affiliate Company	Transaction Type	Investor Interest	1.1.	Bids evaluated/ approved	MPC Approval	Transaction Date (est.)
1.	Banque Misr	El Togarioun Bank	Restructuring					
2.		Ismailia Misr Cooling Company	Anchor investor					
3.		National Housing for Syndicates (Meridian Heliopolis)		local, regional, international	May 2001	May 2001	June 2001	July 2001
4.		National Company for Corn Production	Restructuring/ Liquidation					
5.		Misr Amerya Spinning & Weaving	Lease	local, international				
6.		Misr Cooling &	Anchor investor					

No.	GOE Rep.	Affiliate Company	Transaction Type	Investor Interest	Info Memo Approved	Bids evaluated/ approved	MPC Approval	Transaction Date (est.)
		Storage Company						
7.	Banque du Caire	Misr America International Bank	Sale to private bank	international		April 2001	May 2001	June 2001
8.		Islamic Bank for Invest. & Dev	Sale to private bank	local, regional, international	April 2001	May 2001	June 2001	July 2001
9.		Cairo Far East Bank	Sale to private bank	local, regional, international	April 2001	May 2001	June 2001	July 2001
10.		Cairo Aswan Poultry and Egg	Liquidation					
11.		Port Said National	Restructuring/ Liquidation					
12.	National Bank of Egypt	Egyptian Salt and Minerals Company						
13.	371-	Fontana Tourist Development Company						
14.		Egyptian Company for Sheet Glass	Anchor investor	Local	April 2001	May 2001	June 2001	July 2001
15.	Bank of Alexandria	Misr Aswan Company for Fishing and Fish Production						
16.	National Investment Bank	Saudi Egyptian Company for Industrial Investments						
17.		Misr Iran Spinning & Weaving	Anchor investor	Local, international				
18.	Misr Insurance	Egyptian Int'l Co. for Gas Technology	Anchor investor					
19.		Misr Sinai Travel	Anchor investor	Local, international	April 2001	May 2001	June 2001	July 2001
20.		Misr Real Estate Investment and Tourism	Anchor investor	Local, international	May 2001	June 2001	July 2001	August 2001
21.	El Shark Insurance	Rowad Travel	Anchor investor	Local, international	April 2001	May 2001	June 2001	July 2001
	National Insurance Company	October Development and Real Estate Investment Company						
23.	Egypt Air	Misr Aswan Travel	Anchor investor					
24.	Al Sharkeya Governate	Company for Ready- made Garments						
25.	Ministry of Housing	Misr Clay Brick Production Company	Anchor investor		April 2001	May 2001	June 2001	July 2001
26.	Temporary Committee for ACP	Arab Company for Pharmaceuticals and Medical Herbs	Minority sale					
27.	Construction HC (PEO)	Al Shams Housing & Development			April 2001	May 2001	June 2001	July 2001
28.	Al Nasr Car Production	Egyptian Services & Maintenance	Restructuring					

No.	GOE Rep.	Affiliate Company	Transaction	Investor	Info Memo	Bids	MPC Approval	Transaction
			Туре	Interest	••	evaluated/		Date (est.)
						approved		
	Company	Company						
	(PEO)							
29.	EGOTH (PEO)	Arab Company for	Minority sale					
		Tourism and Hotel	-					
		Investment						

3. Deliverables Completed during 1st Quarter 2001¹

No.	Deliverable	Name of Deliverable	Date Completed
1.	Information Memoranda	Delta Fertilizer Company IM	March 28, 2001
2.		Al Nasr Steel Pipes IM (hard copy only)	March 28, 2001
3.		Omar Effendi IM	February 10, 2001
4.		Al Nasr Glass and Crystal Company IM	January 31, 2001
5.	Company Profiles	Floating Hotels (6) CP	March 31, 2001
6.		Mercure Romance CP	April 17, 2001
7.		Cleopatra Hotel CP	March 31, 2001
8.		NEEASAE CP	February 15, 2001
9.		Al Nasr Steel Pipes CP	March 15, 2001
10.		Alexandria Shipyards CP	February 21, 2001
11.		National Housing for Professional Syndicates (Le	March 31, 2001
		Meridien Heliopolis) CP	
12.		Misr Sinai Travel CP	March 31, 2001
13.		Al Nasr Glass & Crystal CP	March 29, 2001
14.		Rowad Tourism CP	April 29, 2001
15.	Diagnostic Reviews	The PIP List (Law 203 and JV companies	March 31, 2001
		assigned to PIP)	
16.		Hotel Assessment trip report: Aswan, Luxor,	March 2001
		Dahab	
17.		Due diligence questions for banks	March 29, 2001
18.		The Prospects for ESAs Sales of Law 203	March 26, 2001
		Companies	
19.		Misr America International Bank DR and	March 22, 2001
		Proposed Scope of Work	
20.		Egyptian Services and Maintenance Company	March 31, 2001
		("MisriYat") DR	
21.		Misr Aswan Real Estate and Tourism DR	February 13, 2001
22.		Arab Company for Pharmaceuticals DR	February 12, 2001
23.		Port Said National Company for Food Security DR	February 8, 2001
24.		Cairo Aswan Poultry and Egg DR	February 6, 2001
25.		An Overview of JV Companies & Banks	January 23, 2001
26.	Valuation Reports	Rowad Travel VR (hard copy only)	March 31, 2001
27.		Egyptian Company for Sheet Glass VR	March 28, 2001
28.		National Housing for Professional Syndicates (Meridien Heliopolis) VR (hard copy only)	March 20, 2001
29.	Best Practices/	Proposed Agenda for HC Workshops: How to	March 28, 2001
ZJ.	Dest Flactices/	Prepare an Info Memo and How to Promote a	IVIAIGI1 20, 200 I

_

¹ Soft copies of deliverables are attached to this report.

No.	Deliverable	Name of Deliverable	Date Completed
	Capacity Building Sessions	Company for Sale	•
30.		Pipeline Management Stage I: How to Prepare a Company Diagnostic	March 28, 2001
31.		Pipeline Management Stage II: How to Value a Public Enterprise	March 26, 2001
32.		Pipeline Management Stage III: How to Structure the Transaction	March 15, 2001
33.		Pipeline Management Stage IV: How to Promote a Public Enterprise	March 15, 2001
34.		Pipeline Management Stage V: How to Sell a Public Enterprise	March 15, 2001
35.		The Five Stages of Privatization	March 11, 2001
36.		PIP Capacity Building Strategy	March 1, 2001
37.		Bank Valuation Model	February 19, 2001
38.		Adjusted Balance Sheet Valuation Methodology	February 18, 2001
39.		Law 203 Privatization Case Histories	February 9, 2001
40.		Notes from IP3/Carana Best-Practices Training in Sharm el Sheikh	February 4-5, 2001
41.	Marketing and Investor Outreach	Egyptian Businessmen's Association – French Investor Outreach Event	April 22, 2001
42.		Investor Database (updated)	March 31, 2001
43.		Cairo Investment Conference (Proposed Agenda)	March 27, 2001
44.		Ministry of Foreign Affairs Presentation (Cairo) - Press Release and Speech	March 27, 2001
45.		PIP Companies Fact Sheets	March 27, 2001
46.		Construction Sector Investor Notes	March 27, 2001
47.		Retail Sector Investor Notes	March 28, 2001
48.		PIP Marketing Strategy	March 2001
49.		Cairo Investment Banks Marketing Letter	March 20, 2001
50.		Container Handling Sector Investor Notes	March 19, 2001
51.		Textile Sector Investor Notes	March 8, 2001
52.		Tourism Sector Investor Notes	March 8, 2001
53.		Draft Hotel Sector Press Release	March 6, 2001
54.		Food Sector Investor Notes	February 26, 2001
55.		British-Egyptian Chamber of Commerce (London)	February 20-23, 2001
56.		World Bank PrivatizationLink tender announcements	February 20, 2001
57.		Advertisement in the <i>Middle East Economic Digest</i> promoting Egypt's privatization program	February 16, 2001
58.		Advertisement in the <i>Economist</i> promoting Egypt's privatization program	February 10, 2001
59.		Spanish-Egyptian Business Conference (Cairo)	February 12, 2001
60.		American Chamber of Commerce Outreach Plan	January 11, 2001
61.	Strategy and Policy Memoranda	Omar Effendi Test Case for Privatization	April 18, 2001

No.	Deliverable	Name of Deliverable	Date Completed
62.		Pipeline Management Work Plan	March 22, 2001
63.		Memorandum to USAID: New Strategic Initiatives	March 20, 2001
64.		USAID Mission Director Briefing Document	March 20, 2001
65.		Pipeline Management White Paper	March 15, 2001
66.		Public Relations Observations and Recommendations	March 1, 2001
67.		Johnson Letter to H.E. Yousef Boutros-Ghali, MOEFT: Status Report and Strategic Issues	February 20, 2001
68.	Sector Studies	Banking Sector Study	March 28, 2001
69.		Fertilizers Sector Study	March 28, 2001

In addition, the following internal project management "deliverables" were completed this quarter:

- Staff performance assessments and evaluations
- TeamCenter (web-based project management software) configuration and launch
- Risk management plan
- Review of project financial procedures

4. MARKETING AND INVESTOR OUTREACH

The PIP has been aggressive in its marketing and investor outreach efforts this quarter. We recognize that the GOE is not prepared to adopt a "pipeline" or wholesale approach to privatization (although we continue to advocate such a strategy for appropriate companies). We have therefore intensified efforts to promote specific transactions and give investors better information about strategic sectors of interest.

In March, our marketing team finalized its strategy for promoting Egypt's privatization program in general and strategic public enterprises in particular. We have canvassed all leading local investment banks and financial intermediaries to gauge their interest and to understand their portfolio of clients. We have participated in local and international road shows promoting investment opportunities in Egypt. And we have published advertisements and announcements about specific companies for sale in local and international media. Most importantly, we have met with – and introduced to specific transactions – a number of potential international strategic investors.

More specifically, the PIP:

On March 27, 2001, Commercial Attaches from 20 Egypt-based foreign embassies, representing the Americas, Europe, Asia, Africa, and the Middle East, gathered to attend a seminar on the Privatization Program of the Government of Egypt organized by the Ministry of Foreign Affairs, The Ministry of Public Enterprise and the PIP. Members of various prominent institutions such as the IMF, European Union, and USAID were also in attendance at the event, held in the Ministry of Foreign Affairs' main conference hall, bringing the total number of attendees to 55.

The purpose of the event was to introduce the Government of Egypt's 2001 Privatization Program, and Law 203 companies/assets for sale, to the representatives of foreign embassies so that their commercial departments can serve as a resource for potential international investors seeking investment opportunities in Egypt. PIP prepared and distributed information on the companies ready for sale, as well as more general information on investing in Egypt.

- On April 22, 2001, participated in a business conference hosted by the Egyptian Businessmen's Association (EBA) and Le Club d'Affaires Franco-Egyptien (CAFÉ). A delegation of prominent French businessmen representing various sectors of interest, such as banking, construction, tourism and trade, visited Egypt from Saturday 21 April until Tuesday 24 April. The purpose of the day's event was to introduce the members of the French delegation to the attending Egyptian businessmen, and encourage an open dialogue between the two groups re: business and trade opportunities, and the necessary environment required for facilitating transactions.
- In March, sent direct marketing letters to all **investment banks and investment promoters** on the MPE "short list", asking to meet to discuss specific investment opportunities of interest to their buy-side clients. We appended to each letter a list of public enterprises we expect to be offered for sale within the next six months.
- In February, accompanied a delegation of the Egyptian-British Chamber of Commerce on a visit to London. We discussed investment opportunities in Egypt with a number of anchor investors and with partners from the PwC London corporate finance practice. At the London conference, we distributed company profiles to investors and commercial attaches and agreed to facilitate the visit to Egypt of at least two anchor investors interested in the hotel and tourism sector. At the London offices of PwC, we met partners or managers from a number of different corporate finance groups, including the Hospitality Group (Misr Hotels, Shepheard's Hotel, Amoun Aswan); the Consumer Products Group (Omar Effendi, Hannaux, Bisco Misr, EDFINA); the Chemical Industry Group (Delta Fertilizers, Al Nasr Fertilizers); and the Banking Industry Group (MAIB, Cairo Far East Bank).

- In February, the Project's public relations advisor, Jamil Simon, visited Cairo for two weeks to explore ways to use communications effectively to accelerate the privatization process and review PIP's plans for media and advertising to make sure they are optimal for reaching the investor community. He drafted a press release announcing the investment opportunities in Egypt's hotel and tourism sectors and made several strategic recommendations on ways to improve communications and education in privatization. His recommendations were based on interviews with GOE officials, media representatives, NGO representatives, donor organizations, businessmen, investment banks, and other privatization stakeholders in order to assess their positive and negative comments on the privatization program. The recommendations are appended to this report in, "PIP New Strategic Initiatives: Attachments."
- Posted tender announcements on the World Bank's PrivatizationLink web site (Al Nasr Glass and Crystal, Omar Effendi, Red Sea Contracting, Helwan Cement), updated web sites for certain companies/assets for sale (www.egoth.org), and posted announcements on numerous other official web sites
- Posted tender announcements in the Middle East Economic Digest.
- Organized and financed advertisements for Egypt's privatization program in the *Middle East Economic Digest* (February 16, 2001) and the *Economist* (February 10, 2001).
- Provided information and assistance to the New York Times (March 15, 2001) and the Financial Times (May 12, 2001) on the privatization sections of their special inserts on Egypt.
- Updated and disseminated fact sheets on the Law 203 and JV companies assigned to PIP, including relevant financial performance indicators.
- Participated in the **Spanish-Egyptian Business Encounter** conference in Cairo earlier this year. The event involved our meeting with potential Spanish investors who were members of the business delegation which accompanied the **Prime Minister of Spain**.
- The PIP is developing plans for a major "Road Show" in Cairo late May/early June to introduce company-specific privatization investment opportunities to regional investors who are now being identified and who will be invited to attend the conference. It is expected that the conference will be co-sponsored by Egypt's leading investment bank, EFG Hermes. We are working to arrange for presentations by the Prime Minister, the Minister of Economy and Foreign Trade, the Minister of Public Enterprise, leading Holding Company chairmen, and senior investment bankers. The objective of the conference is to bring together serious potential investors with the senior representatives of the sellers in order to generate serious dialogues between the parties prior to the announcement of tenders.
- PIP will give a presentation on investment opportunities in Egypt's privatization program at the
 Egyptian Investment Opportunities Conference in London in June and will hold one-onone meetings with potential investors and investment banks.
- Organized the placement of the Helwan Cement tender in the International Cement Review's May issue.
- Participated in the EBA's forum for a Korean business delegation and in the EBA's forum for a Turkish business delegation in April.
- PIP gave a presentation on investment opportunities in Egypt's privatization program and met with individual potential investors during the **Austrian business delegation's visit to Cairo** in April, organized by the **Austrian Embassy.**

5. ASSESSMENTS AND DIAGNOSTICS

Diagnostic Reviews

PIP has completed detailed Diagnostic Reviews for 30 Law 203 and JV companies to date. The diagnostics will be used to assist PIP recommend a sales and marketing strategy to the relevant Holding Company (for Law 203 companies) or GOE representative (for JV companies). Among the questions the diagnostics attempt to answer are the following:

- **Current Ownership**: Who are the current shareholders and their percentage ownership? What percentage is state-owned? What percentage is offered for sale?
- Profit: Is the company profitable? For how many years? If not, why unprofitable and for how long?
- Labor: How many employees does the company employ? Permanent, temporary, part-time? Is excess labor an obstacle to sale?
- Packaging: What is precisely on offer? How does the GOE plan to structure the deal? Is there a need for restructuring or spin-offs? If so, what specifically?
- Competitive Advantages: What are the key selling points of the company?
- Weaknesses: What are the drawbacks/problems/issues with the company?
- Sales Strategy: What is the stated sales strategy? When will it be sold? What is our recommendation?
- Potential Investors: Have investors expressed interest? Who are they (names, firms)?

This quarter, PIP completed diagnostic reviews for the following JV companies: Kuwaiti Egyptian Investment Company, the Egyptian Car Service and Maintenance Company ("MisriYat"), Misr Aswan Company for Fishing, Misr Aswan Tourism, the Arab Company for Pharmaceuticals, Port Said National Company for Food Security, Misr Sinai Travel, and the National Housing Company for Professional Syndicates.

Employee Shareholder Associations (ESAs)

In March 2001, PIP hosted Ron Bernstein from the Foundation for Enterprise Development to identify ESA candidates among the GOE's Law 203 and JV companies and to propose new procedures for ESA sales. Mr. Bernstein noted that no majority ESAs have been established since 1999. Among the reasons for the slowdown in ESA sales, he cited the fact that HC chairmen have no incentive to pursue ESA transactions, there is no high-level GOE ESA "champion," and employees do not understand how ESAs can benefit them. Fortunately, there a number of HCs that have concluded ESA transactions successfully and consider this to be an acceptable privatization method, including the Trade, Maritime, and Chemicals Holding Companies. In fact, Mr. Bernstein identified at least 10 ESA candidates among current Law 203 companies, including the General Warehouses Company, the National Plastics Company, Al Nasr Company for Leather Tanning, Alexandria Cooling, and Misr Import-Export. A follow up visit by FED is being considered for May 2001 and two PIP staff have now been assigned to manage the Project's ESA portfolio.

New Law 203 Assignments

During this Quarter, PIP was assigned a number of new Law 203 companies at the request of the relevant Holding Companies. For example, the Maritime HC requested PIP to work on three new companies: Egyptian Navigation Company, General Warehouses, and Canal Shipping Agencies. The Metallurgy HC requested PIP's assistance to review valuations and prepare promotional materials for Helwan Cement and Al Nasr Steel Pipes, both of which will be tendered in April 2001. And the Spinning and Weaving HC has asked PIP to prepare diagnostics and help promote for sale four companies: Damietta Spinning and Weaving, Delta Spinning and Weaving, STIA, and El-Siouf Spinning and Weaving.

We are now conducting site visits, interviewing company management, and preparing quick diagnostics on these companies in order to better advise the HCs and PEO on an appropriate transaction strategy.

The Joint Venture Portfolio

PIP continues to press for access to the MOEFT database of all (500+) JV companies and banks for the purpose of conducting quick diagnostics, tiering/triaging the companies and recommending sales strategies. In late March, we again presented our proposed criteria for JVs to be assigned to the PIP for assistance (originally included in the February 20, 2001 letter and described during our meeting with Dr. Moheildin on March 14, 2001). We proposed that each JV assigned to PIP should ideally meet all of the following criteria:

- Majority public ownership,
- Profitable (per IAS),
- · Greater than LE 25 million in total assets,
- JVs owned by the 4 public banks and 3 public insurance companies,
- JVs planned for sale in 2001.

The MOEFT responded that Dr. Moheildin and the Privatization Unit expect that PIP will provide "a set of international (best practices) criteria for prioritizing privatization candidates". MOEFT will then decide on the best implementation approach for the universe of JVs as described in the JV database. The MOEFT noted that, "PIP has been assigned the companies selected and approved by the Ministerial Privatization Committee whether profitable or loss-making."

In subsequent meetings, it became clear that the MOEFT is really asking PIP to recommend "international best practices" privatization strategies for its entire portfolio, i.e., what to do with less attractive companies, what to sell first, how to package/pair the transactions, what sales methods to use and when, etc. PIP will address these questions as soon as possible with written recommendations to the MOEFT.

NOTE: The project considers that Tier I companies are viable, profitable, and attractive to strategic investors; Tier II companies may require some financial if not operational restructuring to be attractive to strategic or portfolio investors; and Tier III companies require large-scale financial and operational restructuring prior to privatization. In fact, in our opinion, the majority of the Tier III enterprises will be candidates for liquidation. There are, however, some Tier III enterprises that can be restructured and marketed to interim management/turnaround specialists.

Databases

PIP maintains a financial statement database that contains three years of audited financial statements for each company we are assisting. PIP has reformatted the financial statements slightly to conform to International Accounting Standards. Currently, our database contains the financial statements of the following Law 203 companies:

- 1. Misr Hotels
- 2. Mercure Inn Coralia
- 3. Delta Fertilizers
- 4. Abu Zabaal Fertilizers
- 5. Al Nasr Fertilizers
- 6. Red Sea Contracting
- 7. NEEASAE
- 8. Naroubin
- 9. Al Nasr Glass & Crystal
- 10. Omar Effendi
- 11. Hannaux
- 12. Port Said Container Handling Company
- 13. Damietta Container Handling Company
- 14. Alexandria Container Handling Company
- 15. Alexandria Shipyards

We will continue to reformat (IAS) and add other financial statements (especially those from JV companies) as these become available.

In addition, PIP established and maintains an investor database, divided into two lists: those investors who have expressed interest in particular companies (e.g., purchased an information memorandum) and those who are generally interested in a certain sector (e.g., email response to the *Economist* ad). A version of this database is appended to this report.

6. STRATEGIC POLICY ISSUES AND PROPOSALS

As mentioned in the Executive Summary, there are serious policy issues that complicate the privatization program in Egypt and jeopardize the success of the Project. Two questions in particular require immediate attention:

- > Is there political will to sell public enterprises in a consistent, transparent manner and at market-determined prices?
- ➤ Is the GOE willing to implement a pipeline management ("wholesale") approach to privatization that employs consistent, step-by-step procedures and centralized decision making?

New Strategic Initiatives

PIP proposes the following three new strategic initiatives to help the GOE address and resolve these issues:

1. A high level, centralized, consolidated leadership approach – involving the Prime Minister and the Cabinet via the Ministerial Privatization Committee – is necessary to guide the privatization program, providing strategic leadership and decision-making to the multiple parties which now have authority to conduct or directly influence privatization (the MPE, PEO, MOEFT, Holding Companies, Affiliated Companies, Joint Venture Public Shareholders, the Joint Venture Companies, the Central Audit Agency). The Ministerial Privatization Committee, while playing the ultimate decision-making role regarding approval of each privatization transaction, does not also play a role in setting-forth the longer-term strategic guidelines for the privatization program and the procedures to be followed by the public sector enterprises in each privatization transaction.

Given the Prime Minister's experience as former Minister of Public Enterprise, the Ministerial Privatization Committee is uniquely qualified to play a proactive, strategic role rather than a reactive role in responding to ministerial privatization transaction proposals. We propose that the Committee play a policy-setting role.

Consideration and adoption of the "Pipeline Management" recommendations of the PIP for Egypt's privatization program could be taken at this level. The Committee could approve and require the MPE and the MOEFT to adopt and implement transparent, standard, step-by-step privatization procedures for Law 203 enterprises and Joint Venture Companies. PIP's step-by-step procedures drafted last September could provide the standard to be implemented for all privatization transactions. The procedures would allow for flexibility in order to permit negotiated terms and conditions between the seller and buyer - while requiring the public sector seller to adhere to guidelines to eliminate the seller raising last minute obstacles and to ensure a modicum of transparency.

- 2. Once and for all, the on-going, years-long obstacle of CAA unrealistic floor prices based on asset valuations and an unrealistic 15% discount rate versus the market-based valuations (DCF) and the prices which the universe of potential investors are willing to pay must be reconciled. A compromise can be found if the GOE is willing to require the CAA to adopt market-based valuation methodologies or at least to factor such valuations into their own reserve/floor price recommendations in order to produce a range of valuations rather than one, fixed value.
- A "Privatization Forum", involving the Minister of Public Enterprise, the Minister of Economy, senior privatization officials of the ministries, senior USAID officials, and senior PIP consultants could meet regularly. This forum would provide the

opportunity for obstacles to be discussed and solutions agreed, strategic initiatives adopted, and appropriate technical assistance proposed.

The PIP team has been proposing such a regular forum – or "privatization steering committee" - since August 2000. The PIP to date has met only once, briefly, with the Minister of Public Enterprise, has never met with the Minister of Economy, and has met with the senior advisor (overseeing privatization) to the Minister of Economy only twice – briefly. This despite numerous requests to permit the PIP team management to present our recommendations to the Ministers and their senior colleagues, i.e. the strategic decision-makers.

It is important to keep in mind that the PIP team is not proposing more aggressive – but perhaps unrealistic over the near term – steps to revitalize the privatization program. More aggressive steps would include partial or full privatization of one or more of the four public sector banks, partial or full privatization of one or more of the four public sector insurance companies, partial privatization of Telecom Egypt, and direct privatization of infrastructure, such as the container handling terminals, in 2001.

Our recommendations reflect our awareness of difficult macro-economic challenges facing the economy and emerging markets as a whole. Therefore, our recommendations are those which can be implemented this year and which could accelerate the privatization program regardless of the macro environment.

In addition to these proposals, the PIP team is working with its counterparts and market participants on the following longer-term initiatives to accelerate and improve the privatization process:

- 1. Turnaround Management Contracts and incentives for "Tier 3" public enterprises.
- 2. Procedures for responding to unsolicited bids for public enterprises and joint ventures.
- 3. "Capacity building" initiatives to promote the adoption of market-based valuations by the GOE and its agencies.
- 4. Promotion of the use of investment banking "sell-side" advisors by the Holding Companies and the major joint venture shareholders.
- 5. Introduction of "Privatization Task Forces" to include representatives of the Holding Company or JV shareholder, MPE/PEO or MOEFT, and the PIP team to oversee the conducting of each privatization transaction.
- 6. The promotion of new privatization models including a JV Investment Fund model.

PIP's Recommendations for the USAID Development Support Program's (DSP)

PIP was asked by USAID to review existing privatization conditions for the sale of Law 203 and JV companies and to suggest revisions to the terms, definitions, and deliverables that are more realistic and might be more helpful in stimulating the GOE's privatization program.

PIP recommends the adoption and enforcement of standard, step-by-step procedures for all privatization transactions. It is critical to the success of Egypt's privatization program that investors, Holding Companies, JV shareholders, and Ministry officials all understand and play by the same rules.

PIP also recommends rewarding now (under DSP I) the JV privatization activities carried out by the MOEFT. We would "count" a sale as a privatization transaction under the following conditions:

- (A) The sale of 100% of the public/state shareholding (i.e. the entire public/state shareholding) with the "state shareholding" defined as a minimum of 25% of the total shares of the individual company, and/or
- (B) The sale of public/state shareholdings to a total of less than 50% of the total shares of the company (e.g. important re JV banks).

(C) All privatization transactions concluded by new mechanisms including "rapid batch tendering", "auctions", and the "investment fund model for Joint Venture stakes" shall be counted - with consideration given to awarding "bonuses" for transactions conducted by these new mechanisms.

In other words, if the state's share in a public enterprise is a minority stake (less than 50%), then the minimum stake to be sold (for which USAID would provide a cash transfer of \$1 million per JV or up to \$2.5 million per Law 203 company) must be 25% of the total shares or asset value of the company/asset. Under this scenario, the GOE will not get credit for selling - for example - small, minority stakes of 5%.

If the state has a majority stake, then any sale that puts the state in a minority position (less than 50%) should be counted.

These conditions/terms should apply to asset sales and the sale of IBUs with a book value of LE 1 million or more.

We also recommend that the number of benchmarks be reduced (e.g., eliminate BOOTs and BOTs since these do not involve the privatization of existing state assets – but rather the participation of the private sector in new, state sponsored projects) to promote a greater focus by the GOE on completing the privatization of *all* Law 203 Public Enterprises, majority-owned Joint Venture companies, and Joint Venture Banks over the next five years.

7. PROGRESS VERSUS BENCHMARKS

Benchmark 1: Successful sales of GOE interest in Law 203 companies.

Original Measure: The PwC consortium to offer for sale at least 90 firms in 2000, 62 firms in 2001, and 44 firms in 2002.

Revised Measure: It was agreed with USAID during the first quarter of project implementation that these targets are too ambitious/unrealistic. The new benchmark is to offer at least 40 Law 203 enterprises and major assets by the end of 2001, including 100% of the Tier I Law 203 companies and assets assigned to PIP by the MPE/PEO.

Progress: The Government of Egypt sold no public enterprises during the First Quarter of 2001. In fact, only five companies assigned to PIP were offered for sale (Floating Hotels, Red Sea Contracting, Alex Cooling, Al Nasr Glass & Crystal, Omar Effendi). Nevertheless, PIP remains optimistic that several Law 203 companies will be sold during the Second Quarter 2001 and continues to focus resources on companies in sectors where there is expressed investor interest and clear Government commitment to privatize. PIP has completed information memoranda for several of these companies and we are advising the relevant Holding Companies on transaction structure, marketing strategy and sales closure. We expect that tenders for the following Law 203 companies will be concluded during the Second Quarter of 2001: Omar Effendi, Misr Hotels, Delta Fertilizers, Red Sea Contracting, Al Nasr Glass & Crystal, the Floating Hotels, Shepheard's Hotel, EDFINA, and Alex Cooling.

Benchmark 2: Successful development and utilization of methods for cost-effective sales of less attractive companies.

Measure: Screening guidelines established for all Tiers by the first Quarterly Report. Screening report listing each company to be provided at least once each guarter.

Progress: PIP has screened and categorized all of the 193 Law 203 companies and assets remaining to be privatized and has completed more detailed reviews of the 52 companies and assets assigned to PIP by the MPE/PEO. (See attached "PIP Portfolio" document, updated weekly). PIP is now reviewing financial data on the 32 JV companies assigned to the project by the MOEFT in December 2000. We have already completed diagnostics for 20 JV companies and expect to have diagnostics for all 32 companies by the end of April 2001.

PIP once again communicated to the PEO (in a "privatization pipeline management white paper") the importance of adopting and applying standard, step-by-step procedures in transactions for less attractive companies in the Law 203 portfolio. Specifically, PIP drafted and submitted procedures for liquidations, employee buyouts, and interim management/turnaround contracts. These transaction methods are more appropriate for less attractive companies than are the negotiated sales (anchor investor) and IPO procedures. The procedures would also be relevant for any distressed or "stumbling" companies in the MOEFT JV portfolio.

The Foundation for Enterprise Development (FED) (a PIP partner firm) sent an ESA expert to Egypt in March and recommended exploring ESA sales with as many as ten Law 203 candidates. FED has submitted a proposal for additional level of effort to revise and implement procedures for employee buyouts/ESA sales. The goal would be to restore ESAs as a viable, acceptable sales method for less attractive companies and to introduce ESA transactions to the JV portfolio. We would also like to develop, promote and implement a new employee shareholder association (ESA) model for selected Tier II, Tier III and JV companies that allows employees to remove shares from the ESA and sell them on the open market after an agreed period of time.

PIP also continues to explore the feasibility of establishing a closed-end investment fund model for the JV companies. GOE stakes would be managed on a fee basis, with profit sharing of capital gains between the public sector shareholders (who would give the fund managers Power of Attorney to

manage and sell the JV shares) and the fund managers. These managers would be selected via competitive tender for participation by both domestic and international asset management firms and investment banks.

BENCHMARK 3: Brokering of turnaround service contracts for Tier III companies.

ORIGINAL MEASURE: "Quick Response Diagnostic" completed for 100% of Tier III companies. Turnaround services to be provided to at least 5 Tier III companies in 2000 and 10 Tier III companies in 2001.

REVISED MEASURE: It was agreed with USAID that a more realistic target for this benchmark would be to provide turnaround services to 10 Tier III companies total through the life of the project (2003).

PROGRESS: Of the ten (10) Tier III companies assigned to PIP, work has been authorized by the GOE on nine (9) of these entities. During the first quarter of 2001, one (1) of these companies (NEEASAE, a manufacturer of light bulbs) was reclassified as a Tier II enterprise better suited to a sale rather than a lease or management contract. In the process, a serious local investor was identified and a letter of interest was received from the latter by the GOE. PIP observed that there could be a political obstacle to be negotiated between the parties *a priori* to the receipt of an unsolicited bid. This was brought to the attention of the Minister of Public Enterprise and the two parties are in a dialogue. If the issues can be resolved or other investors are identified, the GOE will issue a call for bids.

Of the remaining eight (8) companies classified as Tier III, the GOE will comment and discuss 'next steps' on recommendations for two (2) of these enterprises (El-Nasr Forging and Narubin, manufacturers of metal forged products and industrial pressed rubber products respectively) during the second quarter of 2001. While the GOE does not wish to liquidate these enterprises at this time, there are compelling arguments to that effect. In the process, PIP has identified one international party interested in one of the two companies. A letter of initial interest has been received, but this is a preliminary request for further information and it is unwarranted to draw further conclusions at this time.

Five (5) of the remaining six (6) Tier III enterprises assigned are in the textile sector. Diagnostic work is in progress for four (4) of these companies (Damietta Spinning & Weaving Co., Delta Spinning and Weaving Co., STIA and El-Seyouf Spinning and Weaving Co.). The prevailing interest of the GOE (and this appears valid by the investor community) is to seek leases or sales of these companies. PIP has identified interest in three (3) of the five (5) textile companies in varying degrees (Damietta Spinning & Weaving Co., Delta Spinning & Weaving Co. and El-Amereya Spinning & Weaving Co.). The most advanced of these interested parties is in the process of finalizing an unsolicited bid for one company (El-Amereya Spinning & Weaving Co.). PIP, working closely with local investment banks to consummate a transaction, has advised a lease with an option to buy to facilitate the resolution of some potential hurdles in an outright sales transaction, including price determination. The GOE will be advised to issue a call for solicited bids for El-Amereya Spinning & Weaving should at least one serious unsolicited bid be received.

Other interested parties are working closely with PIP in terms of identifying information needs and PIP in turn will attempt to ensure that final promotional documents address such needs. Two of the enterprises (STIA and El-Seyouf Spinning & Weaving Co.) are less attractive to potential investors; during the second quarter of 2001 PIP will be working to identify innovative exit strategies for the GOE for these and other companies within the sector at-large.

The last of the nine (9) Tier III candidates for which PIP has been authorized to conduct work is Alexandria Shipyards Company. Initial promotional documentation for this company has been completed and is being approved by the relevant GOE parties. During the first quarter, PIP identified interest from international shipbuilders to lease the facility. Due to the sensitive nature of this company, next steps will involve a high level meeting with the Minister of Public Enterprise during the beginning of the second quarter to outline the promotional process.

STRATEGY: PIP's strategy for this portion of the Benchmarks is, in the simplest terms, to deliver the maximum value-added to the GOE. This is accomplished by a set of basic criteria which should be met by potential candidates for PIP Turnaround/Restructuring services to be extended meaningfully. Candidate enterprises, both in the Law 203 portfolio and the Joint Venture portfolio, typically should demonstrate most of the following:

- (1) Future potential for the Egypt-based sector
- (2) GoE willingness to absorb most or all debts
- (3) GoE willingness to absorb a significant percentage of redundant labor
- (4) EBITDA performance should be positive, break-even or deemed capable of reaching break-even under optimal management
- (5) Current interest to participate in Egypt in the sector to which the enterprise belongs by domestic or international parties
- (6) Difficulty to sell the enterprise 'as-is'

While these criteria are important, they are only guidelines, not binding requirements. They are provided here to assist USAID in understanding the decision-making process that precedes the award and acceptance of work in this category.

Benchmark 4: Institutional capability among the GOE, HCs, and the Investment Promoters to support continued privatization transactions, turnarounds and liquidations should be developed.

Measure: The PwC consortium will conduct an annual survey to gauge basic knowledge of key privatization program issues by GOE and HC staff at various levels. More specific surveys should also be conducted at workshops and seminars. The survey results should indicate improved knowledge and competency to support privatization.

Revised Measure: It was agreed with USAID that PIP will not conduct annual surveys. The PwC consortium will however design and deliver at least 5 capacity building sessions before the end of 2001 for representatives from HCs, JVs, and investment promoters. The first two workshops will be held in May.

Progress: PIP has done the following to develop institutional capacity with the HCs, investment promoters, and relevant GOE Ministries and Agencies to support continued privatization transactions:

- ➤ Designed and presented to the PEO the outline and agenda for two capacity building sessions for the HCs and JV owners. The first session would discuss information memoranda. The PEO has asked us not to deliver another seminar on "How to" prepare an info, but instead to discuss why they are important, what makes a good info memo, what information investors need, and what the risk is of disseminating "bad" or incomplete information. The idea is to let the HCs know that they could be liable for incomplete due diligence and disclosure. The second session would be on promoting companies. For example, when and where to do road shows, what types of promotional/media tools to use for which types of companies, how promotion strategies vary from sector to sector, who speaks to investors and how, etc. These two capacity building sessions are scheduled to take place in May 2001.
- Prepared and presented to the PEO a white paper on privatization pipeline management discussing best practices methods for accelerating the privatization process and transferring knowledge to the HCs.
- ➤ Drafted and delivered to the PEO presentations for five distinct privatization "pipeline management" sessions for HCs and JVs. Each presentation would highlight international best practices in one of the five stages of privatization (diagnostics, valuation, structuring, promotion, and sales).

- ➤ Prepared and delivered to PIP staff presentations on best practices valuation procedures, market-based valuation methodologies, and fixed-asset valuation methodologies. We plan to deliver these sessions to the CAA and PEO during the Second Quarter 2001.
- Revised company profile and company diagnostic templates and used them in preparing company profiles together with staff at EGOTH and the PEO.

Benchmark 5: Successful sale of residual shares and non-corporatized assets.

Measure: The PwC consortium will assess the status of residual shares and non-corporatized assets and the prospects for their sale. Based on that assessment, the contractor will identify by the first Quarterly Report the companies in which residual shares will be offered. The residual shares in these companies will be offered for sale in the first 24 months of the project.

Proposed New Measure: USAID has asked the PwC consortium to concentrate on assisting the GOE implement majority-stake transactions. In addition, PIP has not been granted access to the overall Law 203 or MOEFT databases and does not have a complete picture of the ownership structure of Egypt's public enterprises (including residual shares). The MOEFT and MPE have both requested that PIP focus only on selling majority stakes in public enterprises and JVs to anchor investors. Accordingly it is proposed that this benchmark be eliminated.

Benchmark 6: Conversion rate targets met.

Measure: The PwC consortium will provide continuous and active participation as needed to complete privatization transactions. The PwC consortium will assist the GOE to sell 100% of Tier I firms and at least 50% of Tier II firms over the life of the project, and identify in their annual workplans more specific targets which promote this benchmark.

Progress: Please see comment under Benchmark No. 1 above.

Benchmark 7: Increased investor interest in privatization offers.

Measure: The PwC consortium will assist the GOE to attract greater interest from buyers each year as measured by requests for bid documents (or their equivalents). Specifically, a) the number of overall requests each year should increase; b) the number of requests per equivalent transaction should increase; c) the number of requests from foreign investors should increase. Greater interest evidenced by inquiries, company visits, and event attendance should also be documented. Increased investor interest will also be measured by the number of bidders in each privatization event and the number of bids placed for each transaction.

Progress: Although the GOE did not conclude any transactions this quarter, the GOE did offer the following companies for sale: the Floating Hotels, Red Sea Contracting, Alex Cooling, Al Nasr Glass & Crystal, and Omar Effendi. All of these tenders are still pending (the floating hotels will be re-offered). We are optimistic that these companies/assets and several others (Misr Hotels, Shepheard's Hotel, Delta Fertilizers) will be sold during the Second Quarter 2001.

As noted above in the *Marketing and Investor Outreach* section of this report, PIP has intensified its efforts in order to increase investor interest in Egypt's privatization program.

For example,

➤ Eleven investors purchased the PIP information memorandum for Omar Effendi. The PwC PIP Team invested hundreds of hours of consulting time to prepare a diagnostic review, company profile for marketing, road shows in Europe, technical support and investor identification via the global PwC retail industry specialist group, marketing to many local, regional, and international investment banks, the information memorandum (a one hundred page document provided to all

- investors who pay to participate in the tender), and persuade the Holding Company to conduct a tender to hire an investment banking advisor on a success fee basis to work with us on investor promotion and negotiations. The closing date for the tender is May 31, 2001.
- > Three investors purchased the PIP information memorandum for Red Sea Contracting. Although no investors bid on the company, the HC extended the deadline indefinitely and PIP is actively helping to bring new investors to the tender. We have already facilitated meetings with the HC and two new investors interested in Red Sea Contracting.
- Three anchor investors purchased copies of the PIP information memorandum for Al Nasr Glass & Crystal. In addition, we contacted each of the 11 investors who bid on the company when it was first offered in 1998, gave each of them a copy of the tender announcement and the company profile, and explained that this time the Metallurgy HC will offer the company's assets for sale (i.e., investors can bid on the three separate production lines as independent business units). The HC will announce the winning bid in July 2001.
- Five investors have purchased the PIP information memorandum for Al Nasr Steel Pipes Company. The Metallurgy Holding Company announced the tender in March 2001.
- PIP invited a hotels/hospitality industry expert from PwC to Egypt for two weeks to help EGOTH draft a strategy for the privatization of its hotel assets, discuss/plan appropriate transaction structures for the hotel/real estate assets and to coordinate anchor investor site visits to the Shepheard's Hotel, the Nile Hilton, and Amoun Aswan. As a result of his visit, the GOE received preliminary expressions of interest from international hotel management chains such as Accor, Sol Melia, Bass, Orient Express Hotels, and Hilton.
- In March, PIP presented the GOE's portfolio to commercial attaches from more than twenty countries at an event we co-sponsored with the Ministry of Foreign Affairs. The commercial attaches were particularly interested in the hotel/tourism companies (France), the retail/trade companies (South Africa), and the fertilizer companies (India).
- ➤ In February, PIP accompanied a delegation of the Egyptian-British Chamber of Commerce on a visit to London. We discussed investment opportunities in Egypt with a number of anchor investors and with partners from the PwC London corporate finance practice. At the London conference, we distributed company profiles to investors and commercial attaches and agreed to facilitate the visit to Egypt of at least two anchor investors interested in the hotel and tourism sector. At the London offices of PwC, we met partners or managers from a number of different corporate finance groups, including the Hospitality Group (Misr Hotels, Shepheard's Hotel, Amoun Aswan); the Consumer Products Group (Omar Effendi, Hannaux, Bisco Misr, EDFINA); the Chemical Industry Group (Delta Fertilizers, Al Nasr Fertilizers); and the Banking Industry Group (MAIB, Cairo Far East Bank).
- > PIP continued to be very active in bringing together international anchor investors in the container handling sector and the MPE. We distributed company profiles on the Port Said container handling company and immediately received requests from investors in The Netherlands and Denmark to prepare a similar profile for Damietta container handling company.

Benchmark 8: Successful divestiture of public shares in Joint Venture and Investment companies.

Measure: The PwC consortium will assist the GOE to divest its shares in at least 50 JV companies in 2000; at least 75 companies in 2001; and at least 75 companies in 2002. The PwC consortium will assist the GOE to divest its shares in at least one insurance company.

Revised Measure: It was agreed with USAID that that the original target is too ambitious. The target for this benchmark has accordingly been changed to 32 companies offered by the end of 2001, subject to increase should PIP receive additional mandates from the MOEFT.

Progress: PIP has now met with 15 of the 17 designated GOE representatives (2 of the representatives – the Egyptian General Petroleum Company and the Egyptian National Railway Authority – will not privatize their assets). In addition, PIP has completed an overview and analysis of the entire JV portfolio (unfortunately, based on out of date 1998 data), ranking the various sectors according to total sales, profitability, debt, and percentage of public ownership. We have completed or will soon complete company profiles for the National Housing for Professional Syndicates (Meridian Heliopolis), Rowad Travel, Cairo Far East Bank, Misr Sinai Travel, and the Egyptian Glass Company.

This Quarter, PIP conducted one-on-one meetings with anchor investors interested in the JV portfolio, particularly those companies in the banking, tourism, and glass sectors. We are optimistic that the GOE will offer the following JVs for sale during the Second Quarter 2001: the Meridien Heliopolis, Misr America International Bank, the Egyptian Glass Company, Misr Sinai Travel, and Misr Brick Company.

Benchmark 9: Value of privatization transactions.

Measure: The PwC consortium will assist the GOE to receive privatization sales prices (equivalent to cash, present value of investment commitments, and assumed debt) close to the official GOE floor valuation (where it exists). Specifically, the price received should be:

- At least equivalent to the floor valuation for Tier I companies;
- At least equivalent to 50% of the floor valuation for Tier II companies;
- At least equivalent to 33% of the floor valuation for Tier III companies.

Progress: PIP is in constant dialogue with officials at the MPE, MOEFT and CAA to streamline the valuation process and ensure that the offering price represents fair value for the Government's assets and is close to the market price. No PIP enterprises were sold during the 1st Quarter 2001, so it is not possible to measure the value of transactions.

8. PIP TEAM AND ASSIGNMENTS

*Richard Knight's/Mohamed Ragui's Team = international/major regional tenders (e.g., Misr Hotels, Shepheard's Hotel, other prime hotels, Omar Effendi, Hannaux, fertilizers, JV banks)

**Randall Parks' Team = non-strategic/non-anchor sales (management contracts, leasing, ESAs/EBOs, asset sales, liquidation, textile sector, et al) plus Investor Promotion/Marketing, Finance, Administration

***Kevin Covert's Team = primary local tenders (construction, engineering, metals, food, maritime/transport, non-bank/local tender JVs)

PIP Team Member Title/Role Fouad Abdel Wahab Senior Advisor

John Johnson Director/Chief of Party Randall Parks** Deputy Chief of Party Mohammed Ragui* **Deputy Director** Richard Knight Moss* **Deputy Director** Kevin Covert*** **Deputy Director**

Karen Potter** Senior Manager, Marketing and Investment Promotion

Richard Sines** Fertilizer cos., textile sector, sector studies

Rajai Masri*** Capacity Building Specialist

Akrum Bastawi** Senior Manager

Senior Manager, Investment Banking Mostafa Abd El Latif* Amr Soliman*** Senior Manager, Investment Banking Hazem El Wessimy* Senior Manager, Investment Banking Ahmed Saad* Senior Manager, Investment Banking Kareem Salem* Senior Manager, Investment Banking

Hoda Howeidy*** Manager

Safaa Sabry*** Database Manager

Dahlia Wahba** Senior Manager, Investment Promotion

Ayman Taha*** Manager

Nevine Lofti*** Senior Manager Sherif Korayem*** Senior Manager

Hend Taha** Manager

Mohammed Mostafa** Information Technology Manager

Rasha Farid** Manager, Administration

Heba Hashish** Administration Sherif El Banaa** Manager, Logistics Wessam El Niazy** Manager, Finance

Emad Moursy*** Manager

Sara Mubarak** Senior Financial Analyst

Nevein Aped** Manager, Marketing and Investment Promotion

Constantin Abarbieritei* Senior Investment Banking Advisor

Laure Darcy* Investment Banking Advisor

Mahmoud Hosny* Senior Manager, Investment Banking Said Abbass*** Senior Manager, Investment Banking Hisham El AdI* Senior Manager, Investment Banking Mohamed Soheim*** Manager, Investment Banking Daniel Larkin* Senior Advisor (Hospitality Industry) Roula Nasser* Hospitality Industry Consultant Elo Kuldkepp* Hospitality Industry Consultant Ken Swanberg** Senior Advisor, Textile Industry

Mahmoud El Gazaar* Senior Advisor, Valuations

Kamel Nasser** Senior Advisor, Chemical Industry

Ahmad Hassan*** Senior Advisor (Legislation)

Taher Helmy* Senior Legal and Strategy Advisor

Senior Legal Advisor Mohammad Talaat* Senior Advisor Alaa El Soueni Ghady El Feki Valuations Advisor

John Glover*** Capacity Building Specialist

FED** ESA consulting

DAI** Textile sector consulting

Admiral Hosni*** Senior Advisor, Maritime Industry Hamza Associates* Asset Appraisals and Valuations

TIIA CCN sub-contractor **EFA** CCN sub-contractor Farid Mansour Senior Advisor

Tarek Kayes* regional investor promotion

retail, chemical, insurance, banking, maritime industry investor PwC London*

transaction structuring and investor identification

project management, administrative, financial controls and

reporting, capacity building, market research, industry TA and

PwC Washington* consulting